



# PLANNING & INFRASTRUCTURE Planning Unit

20 March 2018

Wayne Williamson Team Leader, Sydney Region East Planning Services NSW Department of Planning & Environment GPO Box 39 SYDNEY NSW 2001

Department of Planning Received 2 3 MAR 2018 Scanning Room

Dear Wayne

## Re: Site Compatibility Certificate – 26 Crabbes Avenue, North Willoughby

Thank you for inviting commenst on the application for a Site Compatibility Certificate under State Environmental Planning Policy (Housing for Seniors or People with a Disability) 2004 in relation to 26 Crabbes Avenue, North Willoughby.

The proposal is to enable the development of approximately 99-125 self-contained dwellings and approximately 36-72 bed residential care facility. The proposal will also comprise a redevelopment of the Willoughby Legion Ex-Services Club.

Proposals that reduce the availability of recreation space in the local government area (including Private Recreation RE2 zoned land) are not supported. It is noted that the reduction, in this instance, of privately used bowling greens, will be partly compensated by the provision of a new publicly accessible open space. Even so, a larger amount of public open space would be preferable. The applicant has not provided specific information on site areas, however, from a desktop assessment, a loss of approximately 3,000m<sup>2</sup> open space is estimated. It was also noted by Council staff, that on a site inspection, the bowling greens were being used by a local school for netball courts.

Strong justification should be provided to demonstrate the validity for the loss of open space land. To date, sufficient justification has not been provided.

The following comments are provided regarding specific aspects of the proposal:

## HEIGHT AND FLOOR SPACE RATIO

It is noted that the proposed height is inconsistent with that provided in the SEPP. However, the varying height across the site is preferable with a higher focus in the centre transitioning down towards the boundaries. Any Development Application for the site should reflect the indicative scheme provided in the application (Figure 14), ie 5 storeys at the centre of the site, graduating down to 3 storeys and 2 storeys at the north, east and south boundaries.

The applicant has submitted that 3 storeys equates to 15.7m and 5 storeys equates to 20.5m. Even taking account for lift over-run, these metre equivalents appear to be high. Whilst the number of storeys are acceptable in principle, supporting information will be

Willoughby City Council31 Victor Street, Chatswood NSW 2067P (02) 9777 1000PO Box 57, Chatswood NSW 2057F (02) 9777 1038E email@willoughby.nsw.gov.auwww.willoughby.nsw.gov.auABN 47 974 826 099

### ENGLISH

If you do not understand this document, please visit Council's Administration Building to discuss it with Council staff who will arrange an interpreter service. The Administration Building is located at 31 Victor Street, Chatswood and open from 8.30am to 5pm, Monday to Friday. Alternatively, you may ring the Translating & Interpreting Service on 131 450 to ask for an interpreter to contact Council for you. Council's phone number is (02) 9777 1000.

#### ARABIC

إذا كنت لا تفهم هذه الوثيقة يُرجى زيارة مبنى إدارة مجلس البلدية لبحثها مع موظفى الجلس الذين سيتخذون ترتيبات للحصول على خدمة الترجمة الشفهية. يقع مبنى الإدارة على العنوان 31 Victor Street, Chatswood وهو يفتح من الساعة 8.30 هباحاً إلى 5 مساءً أيام الاثنين إلى الجمعة. يكنك بدلاً من ذلك الاتصال بخدمة الترجمة الخطية والشفهية على الرقم 131 450 واطلب أن يفوم مترجم شفهى بالأنصال بالجلس بالنيابة عنك. رقم هاتف الجلس هو: 1000 (02).

#### ARMENIAN

Եթէ չէք հասկնար այս փաստաթուղթը. խնդրեմ այցելեցէք Քաղաքային Խորհուրդի Վարչութեան Շէնքը այդ մասին խօսելու Քաղաքային Խորհուրդի աշխատակիցներու հետ որոնք ձեզի համար թարգման մը կը կարգադրեն։ Վարչութեան Շէնքը կը գտնուի 31 Victor Street, Chatswood եւ բաց է կ.ա. 8.30 – կ.ե.5.00, Երկուշաբթիէն մինչեւ Ուրբաթ։ Կարելի է նաեւ հետաձայնել Թարգմանութեան Սպասարկութեան՝ 131450 եւ խնդրել որ թարգման մը կապ հաստատէ Քաղաքային Խորհուրդին հետ ձեզի համար։ Քաղաքային Խորհուրդի հեռախօսի համարն է՝ (02) 9777 1000։

#### CHINESE SIMPLIFIED

如果您不明白本文件,请前往市政府行政人楼,与市政府职员讨论,市政府职员会 安排传译员提供服务。行政大楼位于31 Victor Street, Chatswood,上班时间是 周一至周五上午8:30至下午5:00。此外,您也可以致电翻译传译服务处,电话131 450,请传译员为您联系市政府,市政府的电话是(02) 9777 1000。

#### CHINESE TRADITIONAL

如果您不明白本文件,請前往市政府行政大樓,與市政府職員討論,市政府職員會 安排傳譯員提供服務。行政大樓位於31 Victor Street, Chatswood,辦公時間是週一至 週五上午8:30至下午5:00。此外,您也可以致電翻譯傳譯服務處,電話131 450,請 傳譯員為您聯絡市政府,市政府的電話是(02) 9777 1000。

#### CROATIAN

Ako ne razumijete ovaj dokument, molimo vas otidite u administrativnu zgradu općine i razgovarajte s osobljem općine koje će vam organizirati usluge tumača. Zgrada općine se nalazi na adresi 31 Victor Street, Chatswood i otvorena je od 8.30 izjutra do 5 poslije podne, od ponedjeljka do petka. Druga mogućnost je da nazovete Službu prevoditelja i tumača (Translating and Interpreting Service) na 131 450 i da ih zamolite da vam nazovu općinu. Broj telefona općine je (02) 9777 1000.

#### GREEK

Αν δεν καταλαβαίνετε αυτό το έγγραφο, παρακαλούμε επισκεφθείτε το Κτίριο Διοίκησης της Δημαρχίας για να το συζητήσετε με το προσωπικό της Δημαρχίας που θα οργανώσει διερμηνέα για την εξυπηρέτησή σας. Το Κτίριο Διοίκησης βρίσκεται στη διεύθυνση 31 Victor Street, Chatswood και είναι ανοιχτό από τις 08:30 π.μ. έως 5 μ.μ., Δευτέρα έως Παρασκευή. Διαφορετικά, μπορείτε να τηλεφωνήσετε στην Υπηρεσία Μεταφράσεων και Διερμηνείας στο 131 450 και να ζητήσετε από ένα διερμηνέα να επικοινωνήσει με τη Δημαρχία για λογαριασμό σας. Ο αριθμός τηλεφώνου της Δημαρχίας είναι (02) 9777 1000.

#### ITALIAN

Se avete difficoltà nel capire il presente documento, rivolgetevi all'Administration Building del Comune e gli addetti municipali provvederanno a richiedere l'assistenza di un interprete. L'Administration Building è situato al n. 31 di Victor Street, Chatswood ed è aperto dal lunedì al venerdì, dalle 8.30 alle 17. Oppure potete chiamare il Translating and Interpreting Service al 131 450 e chiedere loro di mettersi, per vostro conto, in contatto con il Comune. Il numero telefonico comunale è (02) 9777 1000.

#### JAPANESE

本文書が理解できない場合には、カウンシルの事務局にお越しいただければ、カウンシル 職員が通訳サービスを手配の上で、ご相談に応じます。事務局の住所は、31 Victor Street, Chatswoodで、窓口受付時間は月曜から金曜の午前8時半から午後5時までです。他にも、電 話131450の翻訳通訳サービスにおかけの上、通訳士にカウンシルにつなぐように依頼するこ ともできます。カウンシルの電話番号は、(02) 9777 1000です。

### KOREAN

이 문서를 이해하지 못하실 경우 시의회 청사를 방문하셔서 시의회 직원과 이에 대해 상의하십시오, 시의회 직원이 통역사 서비스를 주선할 것입니다. 시의회 청사는 31 Victor Street, Chatswood에 위치하고 있으며 월요일에서 금요일, 오전 8시 30분에서 오후 5 시까지 오픈합니다. 아니면 여러분이 직접 번역통역서비스에 131 450으로 전화하셔서 통역사에게 시의회에 연락하여 여러분과 연결하도록 요청하십시오. 시의회의 전화번호는 (02) 9777 1000입니다.

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required to clarify how the equivalent metre notations match these storeys in height. A Reduced Level (RL) height control may be more appropriate in this instance. Concern is also raised regarding the proposed heights adjoining the conservation area. This is detailed further in the Heritage section below.

The concept proposal for a maximum FSR of 1.35:1 for the entire site is acceptable. The proposed setbacks to the Horsley Avenue Conservation Area are acceptable.

The SCC should stipulate these specific controls as the basis for any future Development Application.

## OPEN SPACE PROVISION

- The provision of publically accessible open space is supported. It would be expected that whist the park should be publically accessible at all times, ongoing maintenance of the park and relevant insurances would be at the expense of the development rather than Council.
- The proposed park is surrounded on all sides by road / driveway. In view of the likely mix of elderly and young patrons, a better alternative should be considered.
- The north facing aspect of the park is supported.

### HERITAGE

The site adjoins Horsley Avenue Conservation Area. Houses along the northern side of Horsley Avenue and western side of Summerville Crescent adjoin the subject site. Along these boundaries the subject site has been filled to create a level surface for the bowling greens. This is a sensitive interface with the conservation area as the houses are at a lower level, are single storey and usually located less than 10 metres from the rear boundary.

Proposed buildings on the subject site are setback 8 metres from the shared boundary. These buildings are 2 storey in elevation but rise to 3 storeys within 7 metres. Thus at a distance of 15.0 metres from the boundary the proposed height will be 11.5 metres. The plans do not illustrate whether the height is measured from existing ground level.

It is recommended that

- (a) Within 15 metres of the southern boundary at the rear of Lot 7 to Lot 11 DP 14241 the maximum height of any building must not exceed RL 104.0 Australian Height Datum (AHD)
- (b) Within 15 metres of the eastern boundary for a distance of 50 metres from the southern boundary, the maximum height of any building must not exceed RL 102.5 (AHD).
- (c) A minimum building setback of 8 metres must be provided from the southern and eastern boundaries. This setback includes any basement to ensure that deep soil is provided to enable substantial tree growth.

These height restrictions will allow 2 storey dwellings but require the heights to be adjusted to take account of the site being filled for the bowling greens. A height control of 8.5 metres measured from the existing level of the bowling greens would produce buildings with an

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apparent height of 3 storeys. Alternatively, if the fill associated with the bowling greens was removed the buildings could have an actual height of 3 storeys contrary to the intention of the 2 storey scale adjoining the Conservation Area. RL 104.0 and RL 102.5 (AHD) would enable 2 storey buildings subject to the removal of fill and as such provide an appropriate relationship to the adjoining low density dwellings.

### TRAFFIC AND TRANSPORT

- All vehicular access arrangements should be via Crabbes Avenue.
- The forecast traffic generation during the weekday peak periods is low and can be accommodated into the operation of the local road network and the intersection of Penshurst Street and Crabbes Avenue. It is noted that the intersection of Penshurst Street and Crabbes Avenue has left in and out only via Crabbes Avenue and it is considered appropriate to retain this traffic arrangement should the development proceed.

• It is also noted that there appears to be opportunities to improve the internal road network and access arrangements to Crabbes Avenue to:

- Minimise the number of vehicular access points to Crabbes Avenue, the lower the number of driveways is preferred from a safety perspective.
- Optimise open space (new park) access and amenity outcomes for pedestrians.
- For safety and traffic movement benefits it is desirable to have an acceptable separation between the western driveway of the proposal with the existing driveway to 259 Penshurst Street.
- The needs of service vehicles to support the club and other uses is important all servicing must occur on-site, not on Penshurst Street or Crabbes Avenue.
- The proposed location of the basement parking is not provided. Maximum deep soil planting particularly for the park should be provided.
- The management of the Penshurst Street frontage for the club will need further clarification/ investigation as the club will generate its own internal and external users and needs, if the 'front door' of the club is on Penshurst Street this will generate walk up patrons and pick up/ set down activities along Penshurst Street that may have safety and efficiency impacts. In addition, this may also lead to onstreet parking issues it is important to maintain or increase the level of on street parking around the site and not have to designate valuable road space for club related activities such as pick up/ set down activities.
- It is worth noting that Penshurst Street is a State Road and RMS may wish to change the management i.e. road space provision over time to support their safety and movement outcomes.
- It is noted that a more detailed traffic and transport assessment will be undertaken should a development application be submitted. Comments in relation to traffic management may change following review of this detailed assessment.

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## DRAINAGE

A Stormwater Plan, incorporating On Site Detention and Water Quality Measures will be required to be submitted with any Development Application, in accordance with Part C.5 of Willoughby Development Control Plan.

### CONCLUSION

Loss of a significant amount of open space in a City that is struggling to provide open space resources for its growing population needs to be further justified. The process of Compatibility Assessment would identify the site as appropriate for seniors housing. The critical balance of additional housing of this type and the availability of open space is very difficult.

If the significant loss of open space is considered acceptable, there is no objection in principle to the issue of a Site Compatibility Certificate for a Seniors Living proposal on the land described in the proposal. It is considered that a Seniors Living development appears to be compatible with the subject land in terms of the surrounding environment and locality.

Should the Department of Planning & Environment determine that the issue of a Site Compatibility Certificate is justified in this instance, it is requested that development controls be applied including:

- Maximum FSR of 1.35:1
- Maximum height of 5 storeys centrally located. 5 storey central location height needs further clarification in terms of the associated metre heights provided.
- Height reducing to 2 storeys at the boundaries of the Horsley Avenue Conservation Area (suggested RL of 104.0 and 102.5 AHD as indicated above in Heritage section above).
- Setbacks as indicated in Figure 14 of the Site Compatibility Certificate Application Report (8 metres from properties in Horsley Avenue Conservation Area).
- Publically accessible open space
- Vehicle arrangements as detailed in the Traffic and Transport section above.

It is requested that the Department keep Council directly informed of the progress of these applications.

If you have any further enquiries please contact Jane Gibson, on 9777 7672.

Yours sincerely IAN ARNOTT

PLANNING MANAGER

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